Oregon Fish and Wildlife Commission Minutes

Meeting: Friday, August 15, 2025-8:00 AM Oregon Department of Fish and Wildlife Virtual Meeting 4034 Fairview Industrial Dr SE Salem, OR 97302

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OREGON

Fish & Wildlife

Commission minutes are considered draft until approved by the Commission.

Notice of these meetings had been made by press release of statewide media circulation. Those attending part or all the meeting included:

Mary Wahl, Chair	Debbie Colbert, Director	
Becky Hatfield-Hyde, Vice Chair Ken Loffink, Chief Operating Officer		
Bob Spelbrink, Commissioner Shaun Clements, Deputy Director of Fish & Wildlife Progra		
Mark Labhart, Commissioner Nick Myatt, East Region Manager		
Leslie King, Commissioner Mike Gauvin, Acting West Region Manager		
Dallas Hall Defrees, Commissioner – Bernadette Graham Hudson, Wildlife Division Administrator		
virtual		
	Mike Harrington, Fish Division Administrator	
	Sarah Reif, Habitat Division Administrator	
	Michelle Tate, Executive Assistant	
	Casey Thomas, Captain Oregon State Police	
	Anika Marriott, Assistant Attorney General	
	Erin Donald, Assistant Attorney General	

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MEETING

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On Friday, August 15, 2025, at 8:00 AM, Chair Wahl called the Oregon Fish and Wildlife Commission (the Commission) meeting to order.

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DIRECTOR'S REPORT

14 15

Field Reports – in written form only; this report is available in the meeting materials and at https://myodfw.com/sites/default/files/2025-08/Field%20Report%20Aug%202025.pdf

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COMMISSION FINANCIAL REPORT & 2025-27 LEGISLATIVELY APPROVED BUDGET UPDATE

Ken Loffink, Chief Operating Officer

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Ken reported, as of June 30, 2025, the Oregon Department of Fish and Wildlife reported a total

22 cash balance of \$162.3 million, with \$73.3 million unrestricted (including \$20.5 million in 2020

23 wildfire insurance funds) and \$89.0 million restricted, boosted by \$13.25 million in new lottery 24 bond funds for fish and wildlife passage projects. Financial performance for the 2023-25

biennium is on track, with expenditures at about 72% of the budget and revenues meeting

1	forecasts. During the 2025 legislative session, several key bills passed and were signed into law,					
2						
3						
4	resources to fish (\$261.1M), wildlife (\$109.4M), and habitat (\$95.2M) programs, alongside					
5	administration, enforcement, debt service, and capital projects.					
6						
7	This report is available in the meeting materials and at					
8	https://myodfw.com/sites/default/files/2025-					
9	08/Presentation Financial%20Report LAB%20Update%208-15-25.pdf					
10						
11	SAGE GROUSE CONSERVATION ASSESSMENT AND STRATEGY					
12	Mikal Cline, Upland Game Bird Coordinator					
13	Skyler Vold, Sage Grouse Conservation Coordinator					
14						
15	This report is available in the meeting materials and at					
16	https://myodfw.com/sites/default/files/2025-08/Directors%20Report %20Sage-					
17	grouse%20CAAS%20Update 8-15-25.pdf					
18						
19	Adopt Temporary Rules					
20	Debbie Colbert, Director, requested the Commission ratify the following temporary rules. The					
21	fourteen (14) temporary rules were previously adopted by the director under her emergency					
22	action authority.					
23						
24	1.) 635-041-0072					
25	Allow Sale of Warmwater Species Caught in Columbia River Treaty Indian Research					
26	Fishery					
27	Adopted: 7/17/2025 Effective Date: 7/21/2025 through 9/7/2025					
28	This amended rule provides state authorization of sales of yellow perch, bass, walleye,					
29	catfish, carp, and northern pikeminnow caught in a new Treaty Indian research fishery in					
30	several backwater areas and sloughs of the John Day Pool to reflect recent tribal action					
31	to open this fishery.					
32						
33	2.) 635-004-0275					
34	Federal Actions Implemented for Commercial Groundfish Fisheries					
35	Adopted: 7/21/2025 Effective Date: 7/21/2025 through 12/31/2025					
36	This amended rule adopts in-season actions previously adopted by the federal					
37	government for 2025 Pacific Coast Limited Entry Fixed Gear and Open Access commercia					
38	groundfish fisheries, including, but not limited to, catch limit increases for sablefish.					
39						
40						
41	3.) 635-004-0585					
42	Adopt Federal Rule for Commercial Pacific Halibut Fisheries					
43	Adopted: 7/22/2025 Effective Date: 7/22/2025 through 7/24/2025					

1	This amended rule adopts the federal rules published in the federal register on July 22,
2	2025 for the 2025 Pacific halibut directed commercial fishery to add a fishing period, July
3	22 through July 24, 2025, with a fishing period catch limit of 5,000 pounds (2.3 metric
4	tons) dressed weight, per vessel. This action is intended to provide opportunity to
5	achieve the 2025 non-Tribal directed commercial fishery allocation.
6	
7	4.) 635-041-0076
8	Authorizing Sales in Treaty Commercial Summer Fisheries
9	Adopted: 7/23/2025 Effective Date: 7/24/2025 through 7/31/2025
10	This amended rule authorizes the sale of fish caught in the following treaty fisheries:
11	 Gillnet fishery in Zone 6 (upstream of Bonneville Dam) from July 24 through July 26,
12	and
13	 Gillnet fishery in Zone 6 (upstream of Bonneville Dam) from July 28 through July 31.
14	Modifications are consistent with actions taken by the Departments of Fish and Wildlife
15	for the States of Oregon and Washington at a Columbia River Compact hearing on July
16	23, 2025.
17	
18	5.) 635-041-0045, 635-041-0075
19	Authorize Sales for Columbia River Treaty Commercial Fall Fisheries
20	Adopted: 7/30/2025 Effective Date: 8/1/2025 through 12/31/2025
21	These amended rules authorize the sales of fish caught in treaty fisheries:
22	 Platform and hook-and-line fisheries in Zone 6 (upstream of Bonneville Dam) from
23	August 1 through December 31.
24	 Platform and hook-and-line fisheries downstream from Bonneville Dam from August 1
25	through October 31.
26	 Yakama Nation tributary fisheries from August 1 through December 31.
27	6.) 635-023-0130
28 29	
29 30	Columbia River Recreational Fall-Season Salmon/Steelhead Regulations Adopted: 7/31/2025 Effective Date: 8/1/2025 through 12/31/2025
31	This amended rule sets the Columbia River recreational salmon/steelhead fisheries from
32	August 1 through December 31. This rule also closes angling in portions of the mainstem
33	Columbia River adjacent to the mouths of Eagle Creek and the Deschutes River, and that
34	portion of Herman Creek and Lagoon within the Columbia River Zone through Septembe
35	15.
36	15.
37	7.) 635-017-0090
38	Allow Use of Two-Rod Validation Upstream of Willamette Falls in Certain Areas
39	Adopted: 7/31/2025 Effective Date: 8/1/2025 through 12/31/2025
40	This amended rule will allow use of two rods while angling in specific areas of the
41	Willamette Zone upstream of Willamette Falls that are open to the retention of coho
42	salmon.
43	
44	8.) 635-042-0145, 635-042-0160, 635-042-0170, 635-042-0180

1	Set Select Area Fall-Season Commercial Fisheries				
2	Adopted: 7/31/2025 Effective Date: 8/1/2025 through 12/31/2025				
3	These rules implement the 2025 fall-season Select Area commercial fisheries in Youngs				
4	Bay, Blind Slough/Knappa Slough, Tongue Point/South Channel, and Deep				
5	River. Modifications are consistent with actions taken by the Departments of Fish and				
6	Wildlife for the States of Oregon and Washington at a Columbia River Compact hearing				
7	on July 23.				
8					
9	9.) 635-021-0090				
10	Modifications to the Thief Valley Reservoir in the Southeast Zone				
11	Adopted: 7/31/2025 Effective Date: 8/1/2025 through 9/30/2025				
12	Effective August 1, 2025 through September 30, 2025, minimum and maximum size				
13	limits, as well as the daily and possession bag limits for rainbow trout and bass are				
14	suspended for the SE Zone water body known as Thief Valley Reservoir located in Union				
15	County, Oregon. Harvest will be allowed by hand, dip net, or angling. A person with a				
16	valid Two-Rod Validation may use any number of rods.				
17					
18	10.) 635-042-0010, 625-042-0031				
19	Set Mainstem Columbia River Fall-Season Commercial Fisheries				
20	Adopted: 7/31/2025 Effective Date: 8/4/2025 through 10/31/2025				
21	These rules implement 2025 fall-season Columbia River mainstem (early-fall gillnet,				
22	pound net, and seine) fisheries. The following fisheries are addressed by these rules:				
23	Columbia River Early Fall (Zones 4-5), beach and purse seine (Zones 1-3), and pound net				
24	(Zones 1-2).				
25					
26	11.) 635-039-0090				
27	Inclusions and Modifications				
28	Adopted: 8/7/2025 Effective Date: 8/8/2025 through 10/26/2025				
29	This amended rule corrects the recreational bag limits and harvest limits for the bottom				
30	fish fisheries, including the long-leader fishery. Modifications are consistent with action				
31	taken by the Oregon Fish and Wildlife Commission on December 13, 2024.				
32					
33	12.) 635-039-0085				
34	Halibut Seasons				
35	Adopted: 8/11/2025 Effective Date: 8/11/2025 through 9/30/2025				
36	This amended rule will authorize opening the Columbia River subarea all-depth fishery				
37	Sundays through Fridays August 16 through September 30 only (closed on Saturdays). If				
38	the quota is attained prior to the season end date, that subarea may close early if other				
39	subareas are projected to reach or exceed their allocation.				
40					
41	13.) 635-041-0075				
42	Fall Salmon Seasons				
43	Adopted: 8/13/2025 Effective Date: 8/18/2025 through 12/31/2025				

1	This amended rule will authorize opening the Columbia River subarea all-depth fishery		
2	Sundays through Fridays August 16 through September 30 only (closed on Saturdays). If		
3	the quota is attained prior to the season end date, that subarea may close early if other		
4 5	subareas are projected to reach or exceed their allocation.		
6	14.) 635-039-0090		
7	Inclusions and Modifications		
8	Adopted: 8/13/2025 Effective Date: 8/18/2025 through 10/26/2025		
9	This rule reduces the recreational bag limit from five fish per angler to four fish per		
10	angler for the traditional bottom fish fishery, as harvest limits for both black rockfish		
11	and canary rockfish are projected to be exceeded if the bag limit remains at five fish. A		
12	bag limit reduction from five to four during the month of August decreases the risk of		
13	(1) an early season closure or (2) a three-fish bag limit. During the Oregon Fish and		
14	Wildlife Commission on December 13, 2024, staff cautioned that an in-season bag limit		
15	reduction could be necessary based on pre-season models and lower harvest limits for		
16	both black rockfish and canary rockfish.		
17	Authorit		
18	Action:		
19	Commissioner Spelbrink moved to ratify the fourteen (14) temporary rules set forth in the August		
20 21	15, 2025, agenda. Commissioner King seconded the motion, and the motion carried unanimously,		
22	six (6) in favor. Wahl, Hatfield-Hyde; Labhart, Spelbrink, King, Hall Defees		
23			
23			
24	COMMISSION UPDATES		
25	No Commission Action: Informational Only		
26	Commissioner Labhart		
27	OTHER BUSINESS		
28			
29	PUBLIC FORUM		
30	This part of the agenda was for comments on topics not scheduled on the agenda. The		
31	Commission will be unable to take action on items brought to their attention in this forum.		
32			
33	Changing Oregon's classification of Opossum to remove them from the invasive species list.		
34	Jany Gonzalez		
35	Jeanine Comstock		
36	Loren Kelley		
37	EVILIDIT A COMMISSION ANNUITES		
38	EXHIBIT A: COMMISSION MINUTES		
39	Action: Approval		
40	Commissioner Labhart moved to approve the Amended June 13 and July 11, 2025.		
41	meeting minutes with continued authority to correct grammar and punctuation. Commissioner		
42	King seconded the motion, and the motion was carried six (6) in favor; Wahl, Hatfield-Hyde,		
43	Labhart, Spelbrink, King, Hall Defees		

1 mystery snails, oyster drills, and sea turtles from Noncontrolled to Prohibited status. 2 Additionally, it proposes revisions for Controlled species: removing the neutering requirement 3 for mute swans (while requiring nest destruction) and eliminating the "return-to-water" and 4 commercial sale prohibitions for green crabs. In response to public comments, ODFW opted not 5 to prohibit octopus due to insufficient ecological risk data and existing aquaculture reviews but 6 did agree to correct the scientific name of the Asian small-clawed otter to align with current 7 taxonomy. 8 9 This presentation is located in the commission material and can be viewed at 10 https://myodfw.com/sites/default/files/2025-08/Ex%20C Presentation.pdf 11 12 Action: 13 Commissioner Hatfield-Hyde moved to amend OAR Chapter 635, Division 56 as proposed by staff 14 and shown in attachment 3. Commissioner Spelbrink seconded the motion, and the motion was 15 carried six (6) in favor; Wahl, Hatfield-Hyde, Labhart, Spelbrink, King, Hall Defees 16 **ANNUAL RECOGNITION AWARD RECIPIENTS** 17 18 Award Presentation begins at 11:00 AM 19 20 Debbie Colbert, Director 21 Mary Wahl, Commission Chair 22 44 Team Award: Mule Deer Management Plan 23 Individual Awards 24 Andrew Meyers 45 revision TEAM 25 Claresa Roberson 46 Josh Smith 47 Don Whittaker 26 Luis Escobar 27 Jorden Smith 48 Darren Clark 28 Jacob Dittel 49 Colin Gillin 29 Eric Hammonds 50 Jeremy Thompson 30 Darrell Griffiths 51 Philip Milburn 31 Beth Quillian 52 Derek Broman 32 Lynn Mattes 53 Joy Lovett 33 54 Camilla Kennedy 34 Director's Choice Individual Award 55 Michelle Dennehy 35 Aubree Perrenoud 56 Adam Baylor 36 57 Bob Swingle 37 Manager Mentor 58 Yvonne Shaw 59 38 Cameron Sharpe 39 60 40 **DEI Award (Diversity Equity and Inclusion)** 61 41 62 Gway Rogers-Kirchner 63 42 43 64

1	Team Award: WHART - Oregon Wildlife	16	Directors Choice TEAM: Hatchery Resiliency	
2	Human Attack Response Team	17	<u>Team</u>	
3	Jennifer Ringo	18	Scott Patterson	
4	Steve Niemela	19	Chris Lorion	
5	Paul Atwood	20	Shaun Clements	
	Phillip Perrine	21		
6	•	22	Dave Liscia: (for our Volunteer)	
7	Mathew Vargas	23	Suzanne Linford and Bend Chapter Oregon	
8	Jamie Bowles	2425	Hunters Association (OHA) - Protect Animal Migration Project, Rex Parks Chapter	
9	Colin Gillin	26	President	
10	Brian Wolfer	27	riesiueiit	
11	Sgt Ryan Tague (OSP)	28	Landowner Steward	
12	Lt Tim Schwartz (OSP)			
13	Dana Drenner	29	Dry Fly Management Co / Redside Restoration	
14	Adam Baylor	30	Project Ryder Redfield	
15				
31	EXHIBIT D STATE WILDLIFE ACTION PLAN APPR	_		
32	The Commission approved revisions to Or	egor	n's State Wildlife Action Plan.	
33	Commission Action: Approval			
34	Dr. Carolyn Eckrich, State Wildlife			
35	Emily VanWyk, Wildlife Diversity	_		
36	Bernadette Graham Hudson, Wild	dlife	Division Administrator	
37	Proposition Stoff and ideal the Commission	:41.		
38	Presentation: Staff provided the Commission w			
39 40	State Wildlife Action Plan; a science-based roadmap for conserving biodiversity through proactive, voluntary measures. It highlights the plan's core goals: maintaining healthy wildlife			
41	populations, preventing further declines in at-	-		
42	possible. Emphasizing efficiency, SWAP uses do		-	
43	Areas (COAs) and the "Compass" mapping plat		• • • • • • • • • • • • • • • • • • • •	
44	funding, and inform stakeholders. It integrates			
45	habitat assessments, threats, conservation act	_		
46	and plan reviews mandated by the US Fish & V			
47	revision include adding pollution as a key consi			
48	Toolbox to better empower public and partner			
49	conservation strategies (OCS and ONS), updati	_		
50	richer data—all grounded in sound science and		-	
51	•		,	
52	This presentation is located in the commission n	nate	rial and can be viewed at	
53	https://myodfw.com/sites/default/files/2025-0	8/Ex	%20D Presentation.pdf	
54				
55	<u>Public Testimony</u>			
	Sristi Kamal, Western Environmental Law Cent	er		
	Bob Bailey, Elakha Alliance			
	Thomas O'Neil, The Habitat Institute			

1 2 Action: 3 Commissioner Hatfield- Hyde moved to approve the department's approach to 4 addressing the eight (8) required elements of the Oregon State Wildlife Action Plan as 5 described in Attachments 1, 3 and 4 for submission to the US Fish and Wildlife Service 6 with the understanding that department staff will finalize the content and make any 7 changes necessary to transition to a web-based format. Commissioner King seconded the 8 motion, and the motion was carried six (6) in favor; Wahl, Hatfield-Hyde, Labhart, 9 Spelbrink, King, Hall Defrees 10 11 EXHIBIT E: SOUTHERN RESIDENT ORCA ENDANGERED SPECIES MANAGEMENT PLANS 12 The Commission adopted Endangered Species Management Plans for Southern Resident 13 Orcas. 14 Commission Action: Approval 15 Howard Takata, Southern Resident Orca Conservation Coordinator 16 John North, Fish Division Deputy Administrator 17 Mike Brown, Marine Mammal Program Leader 18 19 20 Presentation: Staff provided the Commission with a presentation on The Oregon Department of 21 Fish and Wildlife (ODFW), Parks and Recreation Department (OPRD), and Department of State 22 Lands (DSL) and the development of the Endangered Species Management Plans (ESMPs) for 23 Southern Resident Orcas, of which there are currently 73 individuals in J, K, and L pods. The 24 ESMPs covering state-managed lands outline agency roles, required management actions, 25 monitoring, public input, development process, and an 18-24-month timeline depending on 26 funding. Key threats identified include prey scarcity, vessel and noise disturbance, and 27 contaminants. ODFW's actions focus on salmon habitat restoration, hatchery enhancement, 28 contaminant reduction, noise mitigation, spill response, education, and coordination. OPRD 29 emphasizes impact avoidance and outreach during beach and territorial sea projects, while DSL 30 oversees authorizations and leads inter-agency project reviews. Other agencies such as DEQ, 31 DLCD, Marine Board, State Police (Fish and Wildlife), and DSL (non-proprietary side) have 32 supportive roles through water quality protection, policy coordination, enforcement, outreach, 33 permitting, and emergency response. The staff recommends approval of the ESMPs as submitted, 34 with possible modifications considered. 35 36 This presentation is located in the commission material and can be viewed at 37 https://myodfw.com/sites/default/files/2025-08/Ex%20E Presentation.pdf 38 39 **Public Testimony** Teri Wright Emma Halverson Nick Gateski

Tim Ragen

Misty MacDuffee

Colin Reynolds, Defenders of Wildlife Ari Cady Ben Enticknap, Oceana David Bain, Orca Conservancy

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Action:

Commissioner Labhart moved to approve the endangered species management plans submitted by the three land-owning and managing state agencies to achieve the role defined by each agency for the conservation of Southern Resident orcas; with additional direction to the department to review the ODFW plan every five years. Commissioner Hatfield Hyde seconded the motion, and the motion was carried six (6) in favor; Wahl, Hatfield-Hyde, Labhart, Spelbrink, I, King, Hall Defrees

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EXHIBIT F: 2025 REGULATIONS FOR WILD COHO SALMON IN OREGON COASTAL STREAMS

The Commission adopted rules establishing 2025 wild coho retention fisheries in Oregon coastal streams.

Commission Action: Rulemaking

Cassandra Leeman, Salmon Fisheries Analyst John North, Fish Division Deputy Administrator

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Presentation: Cassandra provided the Commission with a presentation outlining continuing conservation efforts for Oregon's coastal coho salmon under the Oregon Plan and multiple state-federal regulatory frameworks, noting that recent NOAA review finds populations biologically viable. Harvest is managed under the Amendment 13 process which allows a combined ocean-and-freshwater impact of 30% for 2025 and requires NMFS approval. Compared to 2024, regulations include increased bag limits (from 2 to 3 fish in some basins), with an anticipated 33% rise in harvest opportunity. Specific season dates and daily/season limits (1 fish daily, 3 per season) are proposed for basins including Nehalem, Tillamook, Nestucca, Siletz, Yaquina, Beaver Creek, Alsea, Siuslaw, Coos, Coquille, and Floras/New River. No season was proposed for the Umpqua basin in 2025 because of conservation concerns. The presentation concluded with a draft motion to adopt these staff recommendations for the 2025 wild coho salmon seasons.

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This presentation is located in the commission material and can be viewed at https://myodfw.com/sites/default/files/2025-08/Ex%20F Presentation.pdf

30 31 32

Public Testimony

Sara Potter, Salmon Harbor Tackle & For the Love of the Tug Scott Amerman, SAA-OAA Jim Muck, OAA-OCA Conrad Gowell, Wild Fish Conservancy

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Action:

Commissioner Spelbrink moved to adopt the staff recommendations for the 2025 wild coho salmon seasons in Oregon Coastal streams as proposed by staff in Attachment 3.

1 2 3	Commissioner King seconded the motion, and the motion was carried six (6) in favor; Wahl, Hatfield-Hyde, Labhart, Spelbrink, I, King, Hall Defees
3 4	EXHIBIT G: PRIVATE FOREST ACCORD RULE REVISION
5	The Commission approved the Department Staff recommendation for amending the PFA
6	Grant Program Administrative Rules.
7	Commission Action: Rulemaking
8	Andrew Spyrka. Private Forest Accord Grant Coordinator
9	
10	Presentation: Andy provided the Commission with a presentation outlining the proposed
11	amendments to the Private Forest Accord (PFA) Grant Program rules. It highlights the program's
12	original 2021 compromise transitioning from a Habitat Conservation Plan into a grant-based
13	conservation initiative under several legislative acts and details the revision process, which
14	included public and tribal engagement throughout early to mid-2025. The proposed updates ain
15	to simplify and unify the grant pathway, align rule language with statute, allow pre-award work
16	authorization, increase project flexibility, and incorporate best practices for community water
17	engagement, all designed to enhance conservation benefits for covered aquatic species.
18	
19 20	This presentation is located in the commission material and can be viewed at
21	https://myodfw.com/sites/default/files/2025-08/Exhibit%20G Presentation.pdf
22	Public Testimony
22	Karsyn Kendrick, Coalition of Oregon Land Trusts
23	Karsyn Kenarick, Coancion of Oregon Land Trusts
24	Action:
25	Commissioner Hatfield-Hyde moved to approve amendments to the Private Forest Accord
26	Grant Program Oregon Administrative Rules as proposed by staff in Attachment 3.
27	Commissioner Spelbrink seconded the motion, and the motion was carried five (5) in
28	favor; Hatfield-Hyde, Labhart, Spelbrink, King, Hall Defrees; one (1) abstained Wahl
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32	Chair Wahl adjourned the meeting at 5:50 p.m.
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